

NATIONAL FURLOUGH DATA

November, 1974

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FEDERAL BUREAU OF PRISONS

Type: Furloughs - unescorted leaves

Began: 1965

Statistics: 3 month analysis (August thru October, 1974)
6,153 furloughs
32 escapes
10 arrests

Escape rate: .5%

Arrest rate: .2%

Overall Failure rate: .7%

Policy: Not to exceed 30 days at a time (av. # days = 5):

- 1) to visit and assist in family emergency - critical illness or death of member of immediate family
- 2) to interview prospective employers (not to exceed one week)
- 3) to participate in special classes of training of 30 days or less where commuting is possible.
- 4) to participate in selected community religious, educational, social, civic, and recreational activities
- 5) to aid in maintaining and strengthening family ties and for other re-integration purposes

Eligible: Full minimum custody; w/in 6 months of firm release date may be considered for 1 furlough a month; those not w/in 6 months of firm release date may be considered for 1 furlough each three months.

Ineligible: Usually those identified w/ large scale organized criminal activity, those convicted of serious crimes against the person, those who would attract undue attention and concern.

ALABAMA

Type: Discretionary leave, emergency leave
Began: 7/1/72

Statistics: Most Recent 7/21/72 to 6/11/74
#Furloughs
#Furloughees 2446
#Escapes 22 Rate: .9% per furloughee

Policy: (1) Discretionary leave
Not to exceed 15 days per year, 3 leaves per year:
1) home visits
2) job interviews
3) public or civic programs
(2) Emergency leave - for death or serious illness in family
Eligible: minimum custody for 6 months; no major disciplinary reports for 6 months; 6 month waiting period
Ineligible: those convicted of drug peddling, child molesting, rape, maximum security status

All temporary leaves must be approved by director of corrections and institutions for a "good and sufficient reason"

As of 8/14/74 plans are being made to expand the program to include residents in medium custody and to extend furlough time period. Anticipated in the next 6 months.

ALASKA

Type: Rehabilitation furloughs - to organized programs
Began: July, 1970

Statistics: Most Recent as of --- none
#Furloughs
#Furloughees
#Escapes Rate

Policy: Authorize prisoner to participate in educational,
training, medical, psychiatric, etc programs approved
by commissioner

No authorizations sent for home visits, etc

ARIZONA

Type: temporary removal, temporary release, or furlough
Began: 1970

Statistics: not available as of 6/11/74

Policy:

- 1) for compassionate reasons
- 2) for medical treatment n.a. at institution
- 3) for purposes preparatory to community return-
w/in 90 days of release date - including local
mutual aid and state emergencies

Escape: felony punishable by imprisonment in state
prison for not less than 1 year nor more than 5 years

(NO departmental written policies only statutes)

ARKANSAS

Type: Emergency and pre-employment - escorted and unescorted
Began: 11/1/71

Statistics: Most Recent: 7/23/74 approximations (no recent statistics available)
#Furloughs @720 pr. yr.
#Furloughees
#Escapes @2 Rate @.2%

- Policy:
- 1) Emergency - release in case of serious illness or death of member of family
 - a) Those isolated for reason besides own request and those facing death sentence released under escort for 2 hour visit only
 - b) Those not on "trusty" status A released for 3 days and may be required to have approved supervision
 - c) Those on "trusty" status A released for 4 days (renewable) - unescorted
 - 2) Pre-employment interview - Not to exceed 3 days for those who are eligible for parole interviews and parole release or are within 30 days of discharge
*only after inmate has exhausted all other means of receiving employment
 - 3) Meritorious - granted as result of outstanding conduct or service - must be in Class I for at least 6 months and be a Class A or Class B trusty. Lifers eligible upon approval of Board of Correction also.

Violation - result in immediate termination of Furlough and shall not be eligible for another such furlough for any reason for 1 year .

CALIFORNIA

Type: Temporary Community Release - escorted and unescorted
Began: 1969

<u>Statistics:</u>	Most Recent	1972		Jan. - Feb. '73
	#Furloughs			
	#Furloughees	3148		255
	#Escapes	56	Rate 1.8%	1 Rate: .39%

Policy:

Not to exceed 72 hours for

- 1) pre-release planning leave - for securing employment, and residence, obtaining licenses, registration for courses, and visiting family members - usually 63 days or less prior to parole (exceptions up to 90 days prior)
- 2) leave from community correctional centers - to work, attend school, seek work, or to attend leisure activities
 - 3rd month prior to parole - totaling not more than 60 hrs.
 - 2nd month prior to parole - totaling not more than 96 hrs.
 - last month prior to parole - totaling not more than 144 hrs.

- for family or overnight visits no leave to exceed 36 hrs.

All others are not to exceed 12 hours.

- 3) emergency leave - to attend funeral or make deathbed visit to member of immediate family, to participate in court hearing involving legal custody of inmate's dependent child if agency requested attendance

Ineligible - condemned prisoners, those serving life w/out parole, any serious custody risk.

If considered, escort will be required for menacing psychiatric cases; those with 7 yr or more minimum parole eligibility for funerals only; security segregation cases; those with detainers; those identified with large-scale organized crime, notorious crimes of violence; sex offenders; other than minimum custody.

(Escort required for leaves to job interviews of inmates at San Quentin Pre-Release Center)

** request study

COLORADO

Type: furloughs - unescorted
Began: legal authorization 1967

Statistics: Most Recent: 1/1/74 to 6/18/74
#Furloughs 599
#Furloughs 599
#Escapes 5 Rate .8 %

Policy: Not to exceed 30 days
1) to finalize parole plans
2) for purpose consistent with public interest (as of 7/9/74
furloughs were being granted to curb serious shortage of bed
space in Reformatory) - "extended furlough"
3) emergency reason - deathbed or funeral visit to relative

Reformatory has incentive program where inmates progress through four housing units according to demonstrated behavior. On reaching to top wing or unit, they are accorded 24 furlough hrs per month: 1) gate pass of 12 hours to go to town with friends or relatives or 2) a furlough beyond 12 hours for a weekend visit etc. This was used routinely up to 1971. The extended furlough implemented to make bed space. These last 5-30 days (average 26 days) for work/education. For a 90 day period, 55 residents released on extended furlough, 2 escaped, 1 in jail. (3.6% escape rate), all others returned.

Problem of overcrowding is forcing moving up residents through housing units even though don't deserve it.

Penitentiary - no formalized program due to recent rampage of 3 escapees to Texas - program in state of flux. As it stands is now allowed 30 days prior to release for job hunting and must be in minimum custody. Suggested programs allows furlough for resident within one year of release with a minimum or medium A security classification.

** request study

CONNECTICUT

Type: Furloughs - unescorted
Began: 1969

Statistics: Most Recent: 1973
#Furloughs 5,156
#Furloughees
#Escapes @26 Rate .5%

Policy:

- 1) emergency - to visit critically-ill member of immediate family or to attend funeral of such a one - not to exceed one week including travel time
 - 2) post release employment or residence furlough - given to inmates within 60 days of final release, of Parole Bd. hearing, of parole date - not to exceed three days
 - 3) home visits - lodging must be approved, only one furlough every 30 days for minimum risk inmates not in Community Release Programs
 - not to exceed 3 days
 - must not leave own community
 - 4) Work and Education Releasees - no limit to frequency of furloughs
 - not to exceed 3 days without permission
 - 5) for medical care not available in institution
 - 6) for special training courses
- Escape: failure to return at prescribed time or failure to remain within geographical limits of furlough

DELAWARE

Type: Family and job interview furloughs, holiday weekends
Began: 1969

Statistics: Most recent: 7/72 to 7/1/73 (for institutions state-wide)
#Furloughs 385
#Furloughees
#Escapes 7 Rate 1.8%

Most recent: 9/72 to 12/73 (for Work-Release and Community
#Furloughs 1,136 Housing residents)
#Furloughees
#Escapes 4 Rate .4%

Policy: Not to exceed 3 days for:
1) hardship or sympathy reason (death, terminal illness, etc.)
2) visiting family (holiday weekends - 2 nights)
3) for job interviews

Eligible - open to inmate population with exception of pre-trial and unsentenced inmates - allowed 8 to 72 hours every 90 days restricted to these with families in-state (@ 5% are ineligible due to having out-of state families) - Work-Release and Community Housing residents are allowed 2 to 72 hours with time period restriction

Considerations - type of crime (sex, violence, drugs, alcohol) and time served

Escape - any form of leaving of custody - administration routinely gives 2 hour leeway

DISTRICT OF COLUMBIA

Type: Furloughs - unescorted
Began: made Public Law 9/10/65

Statistics: Most recent FY 74 (as of May 31)
#Furloughs 26,710
#Furloughees
#Escapes 86 Rate: 0.3%

Policy: All inmates are eligible except those identified with large-scale organized crime or those serving sentences for unusually violent crimes

- 1) death-bed and funeral visits to relatives - not to exceed 24 hrs.
- 2) contacting prospective employers - to those granted parole and w/in 6 months of release, not to exceed 12 hrs.
- 3) for medical treatment n.a. at institution - not to exceed 30 days.
- 4) "other compelling reasons" - eg. special training course, considered individually
- 5) inmates in Community programs granted visits to relatives on special occasions and holidays

Home Visits for youthful offenders

Eligible - 6 months program involvement; no escapes from med or max custody; no visit w/in past 60 days; no positive urinalysis during previous 6 mos.; free of court charges, detainers, and consecutive sent.; no disciplinary action w/in previous 6 months that resulted in treatment segregation and no disciplinary reports w/in past 90 days that did not result in treatment segregation.

Escape: failure to return 1 hour within scheduled time of return or to remain within extended limits of confinement

As of 10/4/74 Attorney General ordering that prisoners convicted of murder, robbery and rape not within 6 mos. of release may only be allowed furlough in "exceptional circumstances" with permission by director and justification to mayor.

FLORIDA

Type: Family visits and pre-release - unescorted
Began: 11/15/71

Statistics: Most Recent - 11/71 to 3/74
#Furloughs 102,441
#Furloughees
#Escapes 183 Rate .2%

Policy: Type A: 1) death bed / funeral visit
2) arrange for employment/ arrange for suitable residence

Type B: 1) attend church service
2) attend AA
3) attend civic club function
4) volunteer community project
5) recreational activity
6) medical or therapeutic
7) visit with family
8) visit with civilian volunteer
9) other rehabilitative purpose

Eligible - Must serve either 5 yrs or 1/3 of sentence for
"Community Services Program" which includes work, education
release, and furlough.

GEORGIA

Type: Special Leave
Began: November, 1972

Statistics: Most recent 11/72 to 4/74
#Furloughs 3011
#Furloughees
#Escapes 8 Rate .3%

Policy: Ineligible - death sentence, those with sentences involving violence against state officers, those with 2 or more convictions involving violence (including armed robbery), sex offenders

Eligible - must have been on trusty status Word-Educ. Release Program for 2 mos.; no disciplinary report for 6 months
Sentence Criteria - minimum service requirement for eligibility as a furloughee

- 1) Sentence 20 yrs or + : Complete 5 yrs
- 2) Sentence 15 yrs to 20 yrs - Complete 4 yrs
- 3) Sentence 10 yrs to 15 yrs - Complete 3 yrs
- 4) Sentence 5 yrs to 10 yrs - Complete 2 yrs
- 5) Sentence 5 yrs or less - Complete 1 yr.
- 6) Parole Violator : Be back in system at least 1 yr

HAWAII

Type: Home visits for those at conditional release centers and honor camp
Began:

Statistics: Not Available as of 6/28/74

Policy: Program unique to each center:

- 1) Kamehameha Conditional Release Center - program based on Contingency Management (based on operant conditioning) utilizing home and work furloughs as earned privileges in a token economy - candidates for center must be classified as minimum control; not chronic recidivists; no involvement with organized crime; no legal detainers; according to available psychological, psychiatric, or social diagnostic info must be able to assume responsibility of open community setting and furloughs
- 2) Laumaka Conditional Release Center - alternative program to traditional incarceration within the community, the normal length of residency lasting one year, with release based upon evaluation of resident group and staff, weekend furloughs to visit families and relatives are earned by demonstrating progress within and outside facility. After completing several phases, each resident is permitted to live at home for further program and parole preparation prior to release on parole for renewable 30 day periods.
- 3) Kulani Honor Camp - Within 12 months of tentative parole date, committed felons can be placed in approved furlough program (home employment, and education and training). Each furlonghee scheduled for daily counseling.

IDAHO

Type: Earned leaves - escorted
Began: June, 1972

Statistics: Not available as of 9/12/74

Policy: Based on incentive points
Five points may be earned a month
2 pts for work
1 pt for school
1 pt for self-help (as A.A. or such activities)
1 pt for group counseling (from counselor or chaplain)
To earn a six hour pass must earn 15 points
This leave is escorted at expense of inmate and never
allowed overnight
Emergency leaves for deathbed or funeral visits to family
are escorted and never allowed overnight.

ILLINOIS

Type: furlough - escorted and unescorted
Began: August, 1972

Statistics: Most Recent - 8/72 to 8/74
Institutions Work Release
#Furloughs 6457 2,797
#Furloughees
#Escapes @39 Rate .6% @ 17 Rate .6%

Policy: Not to exceed 14 days

- 1) to visit seriously ill or to attend funeral of member of close family (including step-or foster-family) - funeral trip must be daytime
- 2) to obtain medical, psychological, psychiatric treatment unavailable at institution
- 3) to make employment contacts within 30 days of release or parole
- 4) to secure suitable residence within 30 days of release or parole
- 5) to appear before educational panels or groups
- 6) for family and home visits (including "common-law") - 3 day visits

Eligibility: criteria and regulations up to institution

As of 9/12/74 there is an unofficial stoppage on all furloughs due to public outcry. In Chicago, inmates serving murder offenses were attending university without guard, newspapers got hold of information and began outcry. Involved violent murders with possibly little incarceration time served. May be just temporary stoppage until media calms down. Political maneuverings (per phone call)

As of 9/18/74 furlough program in operation, modified so that all candidates must have case personally reviewed by Director of Dept. of Corrections. In past, selection made through individual prison committees. (per letter)

As of 9/23/74 criticism of program considered minor and Adult's Division Advisory Board has unanimously backed program so the program will continue. Warden or Work-Release coordinator final approval for furloughs of Class 2+ below felons; Director of Dept. must give final approval for furloughs of Class 1 or more serious felons. (per letter)

INDIANA

Type: Temporary release -- escorted and unescorted
Began: Soon to be implemented as of 6/11/74, made Public Law 7/1/73

Statistics: not available at this time, suggests 2 year wait.

Policy: Not to exceed 3 days for:

- 1) visit to close family (including step-and foster-family) member who is seriously ill or to attend funeral of any such person
- 2) to obtain medical, psychiatric, or psychological services
- 3) to make contacts for employment
- * [4) to secure residence upon release, parole, or discharge
- 5) to visit such person's family
- 6) to appear before educational panels, study groups, educational units, etc., whose purpose is obtaining understanding of results, causes, and prevention of crime and criminality, including on T.V. and radio

*3-5 granted only 60 days within eligibility release date

Considerations: institutional conduct, criminal history, illegal sex acts, escape history, instant crime

IOWA

Type: Furlough - unescorted
Began: 1969

Statistics: Most Recent: 6/73 to 6/74
#Furloughs 3561
#Furloughees
#Escapes 53 Rate: 1.5%

Policy: Not to exceed 14 days per furlough for:

- 1) emergency - death or serious illness in immediate family
- 2) job interviews - must be completely approved for work-release or have been "called" by Board of Parole - normally not to be over 3 days duration
- 3) training not available at institution - includes counseling, professional evaluation, pre-employment training, educational training
- 4) family visits - (normally weekend visits) also called socialization furloughs
(Employed Work Releasees may have daily evening furloughs and weekend and holiday furloughs)

Eligibility - minimum security, usually no minimum sentence, the parole board makes the decision, (those convicted of 1st degree murder considered after 15 years confinement)

Ineligible - usually inmates convicted of: 1st degree murder, treason, kidnapping for ransom, train robbery, placing obstructions on railways, etc.

KANSAS

Type: Home furlough
Began: July, 1971

Statistics: Most Recent 7/71 to 9/74*
#Furloughs 31
#Furloughees 23
#Escapes 0 Rate 0.00% * does not include
W-R 48 hour passes

Policy: Not to exceed 10 days a year, 5 days at a time:

- 1) for emergencies - critical illness, death, emotional crisis, etc. of members of family (maximum 48 hrs.)
- 2) to obtain health services not available at a state institution
- 3) to seek employment - specific interviews, or been assigned to W-R or W-S for at least 30 days, or within 60 days parole hearing
- 4) to secure residence
- 5) to care for business affairs
- 6) for family visits to maintain family ties
- 7) for purposes consistent with rehabilitation

Eligible: minimum security status, no pending detainers, have completed 2 consecutive years of confinement (program of home visits geared to long-termers) Crime restriction up to 7/74 now lifted but violent crime offenders not ordinarily eligible, those with history including sex offense on young children are under constant supervision on furlough. Those with a history of repeated violence are only allowed furlough 60 days prior to release.

Required - must have furlough sponsor, field investigation involving on-site, in-person, pre-furlough inquiries on first furlough, 20% random spot checks on furloughs granted to an inmate

W-R and W-S participants - granted 48 hr. passes not to exceed 30 days per yr - must be within one year of parole eligibility date and be in program successfully a minimum of 30 days - may be granted up to 30 day furloughs at one time

KENTUCKY

Type: Home visits
Began: To Be enacted 1974 Sept. officially (unofficially
granted for # of years)

Statistics: Most Recent Not Available
#Furloughs
#Furloughees
#Escapes Rate

Policy: Not to exceed 7 days:
1) to visit for reason of sickness or death in family
2) secure employment

LOUISIANA

Type: Emergency or pre-employment; Christmas and Easter
Began: 1964

Statistics: Most Recent as of Easter Furloughs, 4/74
#Furloughs 445
#Furloughees 445 Rate 1.0 per furloughee
#Escapes 3 Rate 0.6%

- Policy:
- 1) Not granted routinely and must be individually justified
Emergency situations: death or serious illness of immediate family member or Pre-employment interviews - Specifics up to Warden or Supervisor
 - 2) Christmas and Easter furloughs - Both 5 day periods
Completed minimum 6 mos., no narcotic or drug offenders; not have been committed for Armed Robbery, Aggrav. Burglary, or sex crimes, or any related crime; no pattern of violence or assaultive behavior to person; 1st or 2nd offender; good conduct

Violation - disciplinary action and permanent removal from furlough eligibility list.

MAINE

Type: furloughs - unescorted
Began: 1969

Statistics: Most recent as of 1969 to Dec. 1973: TOTALS
#Furloughs 3524
#Furloughees 1715 Rate 2.05 per furloughee
#Escapes 10 Rate .1%

Policy: Not to exceed 10 days:

- 1) visiting sick bed of close family member (1 day plus travel time) and attending the funeral of such
- 2) for medical or dental treatment
- 3) finding employment w/in 30 days prior to release (not exceed 3 days)
- 4) to visit newborn child
- 5) to strengthen marital ties
- 6) to attend religious retreat
- 7) short course or registration for further instruction

Each furlough must have definite purpose
Except for emerg., normally granted no more than one a year

Escape - From and After sentence for any term of years
Exclusions: associated w/organized crime, notorious, violent crimes against person, additional sentences to follow, very long sentences, made thrusts against person on outside, display emotional distress

MARYLAND

Type: Special Leave and Family/Weekend Leave - 2 major programs
Began: 1969

Statistics: Most recent as of 1973 Calendar Year - Family leave
#Furloughs 10,387
#Furloughees
#Escapes 120 Rate 1.1%

Most recent as of 1973 Calendar Year - Special leave
#Furloughs 1253 groups 895 individual
#Furloughess 7497 groups 895
#Escapes 7 total Rate .8%

Policy: Family/Weekend - one leave every other month; leave permitted
during month of discharge

Special leave - for participation in special community or
other meritorious programs or activities (AA, Jaycess,
religious, team sports event; etc)

MASSACHUSETTS

Type: furloughs - escorted and unescorted (emergency, pre-release, home)
Began: 11/6/72

Statistics: Most Recent 11/6/72 to 7/27/74 (includes pre-release, forestry)
#Furloughs 13,195
#Furloughs 194
#Escapes 194 Rate 1.5%

Policy: Not to exceed 14 days a year, only 7 consecutive days at a 6 month period

- 1) to attend funeral of a relative or to visit a critically ill relative
- 2) to obtain medical, psychiatric, psychological or other social services unavailable at institution
- 3) to contact employers
- 4) to secure residence for use upon parole or discharge
- 5) for any other re-integration purpose

Quarterly Furlough: given to those who warrant the trust; no more than 4 a year, not for overnight, 3 months from initial commitment or within 18 months of parole

Earned Furlough: those who have completed a quarterly furlough and are involved in programs

Escorted Furlough: authorized only on emergency for those considered untrustworthy

Also eligible: inmate given reserve, release, or parole date may be immediately eligible for furlough up to 14 days but no more than 7 consecutive days at any one time w/in 30 days of reserve, release or parole date.

Ineligible: Sexually dangerous persons - but not necessarily sex offenders excluded

MICHIGAN

Type: Temporary release - escorted and unescorted
Began: April 71

Statistics: Most Recent 4/71 to 3/27/73 (do not include compassionate leaves)
#Furloughs 7,313
#Furloughees
#Escapes 30 Rate .4%

Policy: Eligible - inmates who are 24 months prior to their good time minimum; except for those committed for "assaultive type crimes", - must wait 6 months prior to minimum sentence (lifers ineligible)

- 1) compassionate pass - for no more than 12 hours to visit the sick bed or attend funeral of immediate family member - only those on trusty status or eligible for trusty status may be placed in custody of family, all others must be escorted.
- 2) parole placement pass - up to 8 hr. passes for those granted parole but lack placement for seeking employment or other placement - in their own custody
- 3) family furloughs - for 48 hrs for: those in or qualify for minimum security, who have less than 6 mos to earliest parole date or have been on work pass at least 60 days *and* less than 6 mos to discharge, evidence of strong family ties, no potential for sensational publicity or notoriety - may be granted every 4 wks after initial clearance
- 4) parole furloughs - to those granted in-state paroles *and* subject to post dated earliest release dates if have employment or other approved program

Violations - subject to disciplinary action, prosecution, if applicable, and will be denied further pass furlough privileges

MINNESOTA

Type:

Temporary parole without escort

Began:

10/15/71

Statistics:

Most Recent - 10/16/71 to 10/15/72

#Furloughs 365

#Furloughees

#Escapes 10 Rate: 2.7%

Policy:

Not to exceed 5 days for:

- 1) to visit and assist in family emergency such as illness or death of one of immediate family
- 2) to obtain medical treatment n.a. at institution
- 3) to complete release plans: including interviews (job), school enrollment proc., and obtaining residence
- 4) to participate in selected community, family or personal activities in order to test and solidify relationships critic. to future adjustments
Must be eligible for parole, good conduct record, reduced custody status for 90 days, lapse of 90 days since last request ('cept emerg), have made initial Commiss. appearance and have 6 mos or less before next appearance

MISSISSIPPI

Type: Christmas leave
Began: Officially began 1918, implemented approx. 1944

Statistics: Most Recent as of Christmas 1973
#Furloughs @400
#Furloughees @400 Rate 1.0 per furloughee
#Escapes 8 Rate 2%

Policy: Grants 10 day Christmas leaves to family
- inmate must be in for two years prior to Dec. 1 and
hold trusty status; if holds "Honor Camp Trusty" status,
must be in one year prior to Dec. 1

MISSOURI

Type: Temporary leave without escort
Began: in effect 11/72

Statistics: Most Recent: 11/72 to 6/13/74
#Furloughs 201
#Furloughees 170 Rate 1.26 furlough per inmate
#Escapes 1 Rate .5%

Policy: Not to exceed 30 days per year (exc. those enrolled in work or study release):

- 1) to visit close blood relative who is ill or to attend funeral of relative
- 2) to contact prospective employers
- 3) to obtain medical services not available at institution
- 4) to participate in approved rehabilitation programs (visiting family and friends; out-of-state furloughs; decompression purposes, particularly in education, sports, etc. events both in and out-of-state, during work and educational release)

Ineligible - under sentence of death, serious custody risks, security segregation cases; Usually ineligible - psychiatric cases, inmates with detainers; those identified with large-scale organized crime, and notorious crimes of violence, those with extended and recent history of illicit use of drugs/alcohol, those with recent history of sex offenses, those with serious or numerous conduct violations

Escape - prosecution or require that inmate lose all merit time and serve 3/4's of sentence

MONTANA

No program as of 9/12/74 for home and pre-employment visits

Legislative was proposed but defeated. No plans to reopen the issue. Administration, (Warden in particular) supports such a program and did suggest it to the legislature.

Called temporary release - do have Work furlough and education release furlough.

NEBRASKA

Type:

family adjustment Furlough program - unescorted

Began:

Originated 10/67 but only limited furloughs, usually medical
Discretionary furlough policy estab. 2/72

Statistics:

Most Recent: 2/72 to 6/1/74

#Furloughs 3,800

#Furloughees

#Escapes 14 Rate: 0.4%

Policy:

Not to exceed 30 days

- 1) visit member of immediate family who is seriously ill
or attend funeral of such a relative
- 2) contact prospective employers during final 60 days of
incarceration - not to exceed 24 hrs. - plus other
rehab reasons.
- 3) to obtain medical treatment n. a.

Sex offenders ineligible during initial program

Escape - automatic termination of all future furlough
considerations

NEVADA

No furlough program (home visits) as of 9/17/74.

Legislation under consideration. Do have work furlough (work-release).

NEW HAMPSHIRE

No furlough program as of 7/25/74

NEW JERSEY

Type: Furloughs escorted and unescorted
Began: June 1971

Statistics: Most Recent as of June '71 to June '73
#Furloughs 8752
#Furloughees
#Escapes @113 less than Rate: 1.3% less than

Policy: Not to exceed 2 consecutive nights duration (or 30 days):

- 1) inmates on W-R permitted one furlough per month for any legitimate reason
- 2) death or serious illness of relative; graduation from high school and for children or relative; wedding of parent or child; birth of inmate's child (must be in minimum custody and w/in 6 mos of parole or max release date)
- 3) for release preparation (minimum custody status and w/in 3 mos of parole or max. release date)
- 4) medical care not available at institution
- 5) for civil court matters (must be in minimum custody status and within 6 mos of parole or max. release date)

Ineligible: Inmates with sexual assault histories

Escorted furloughs: must be in full minimum custody status; do not exceed 12 hrs. in duration; inmates are permitted one escorted furlough during 30 day period for special activities, all other types are not restricted; also included are furloughs to attend religious activities; Approved escorts are institutional employees of at least 6 mos or citizens of community (excluding ex-inmates and family members of any inmates) - escorts share expenses w/inmate or shoulder all expenses w/out compensation.

NEW MEXICO

Type: Visitation privileges for volunteer in inmate release program
Began: December 1971

Statistics: Most Recent 7/1/73 to 6/30/74:
#Furloughs 135
#Furloughees
#Escapes 2 Rate 1.48%

Policy: Not to exceed 30 days for:

- 1) contacting prospective employers
- 2) job or school interviews
- 3) any other reason consistent with pre-parole ananlysis and parole prediction, the inmate release program, and public interest

Eligible - must be a volunteer in inmate-release program (Work and/or Educational-College); to be on that program must be a trusty or in minimum-custody, has not been convicted of a crime involving sex offense against children or identified with large scale organized crime, must be 6 mos (Work Release) to 1 year (school release) within discharge or parole eligibility date

Emergency 1-3 day passes available to all inmates on approval of Warden.

NEW YORK

Type: Home furloughs and emergency leaves of absence
Began: July 1972

Statistics: Most Recent 1973
#Furloughs 8169
#Furloughees
#Escapes 112 Rate: 1.4%

Policy: Home furloughs - inmates within one year of parole eligibility
Leaves of absence - to those who are ineligible for furloughs

- 1) attend funeral of relative / deathbed of relative
- 2) obtain medical or dental treatment unavailable at institution.

North Carolina

Type:

Temporary leaves (paroles), home leaves,
and community volunteer program leaves

Began:

1964 (Dec. 1965 Home leaves for Work Release
Inmates; Dec. 1971 Home leaves for honor grade
inmates).

Statistics:

Temporary Leaves -

Most recent as of Jan. through Dec. 1973

#Furloughs 1247

#Furloughees

#Escapes 0 Rate 0%

Community Volunteers Program Leaves

Most Recent as of Jan. through Dec. 1973

#Furloughs 41,885

#Furloughees

#Escapes 57 Rate .14%

Home Leaves

Most Recent as of 10/1/73 through 12/31/73

#Furloughs 15,514

#Furloughees

#Escapes 20 Rate .13%

Policy:

Temporary leaves (paroles)

- 1) Emergency - given only in case of critical illness of immediate family member for 1-4 days every 6 months to same family member eligible: Honor or "A" grade inmates, provided they have served substantial portion of sentence, may leave unescorted. All others, including lifers, must be escorted and allowed only 1 day.
- 2) Other - a) to obtain employment and/or residence before release
b) to obtain medical services not available

Community Volunteers Program Leaves

Attend outside activities and training programs in company of community volunteer

eligible: Honor grade and minimum custody inmates

Home Leaves

Weekend or holiday visits to family

eligible: selected honor grade inmates

NORTH DAKOTA

Type: Short leave
Began: 1970

Statistics: Most Recent: 7/73 to 7/74 (for the last 12 mos as of 8/19/74)
#Furloughs 66
#furloughees
#Escapes 1 Rate: 1.5%

Policy: Not to exceed 3 days for:

- 1) funeral and sickbed visits to member of immediate family
- 2) job interviews and finding suitable residence within 30 days prior to release
- 3) other reasons consistent with rehabilitation of inmate (home visit)

Eligible - At present time only work and/or educational release inmates

Ineligible - those associated with organized crime; those convicted of violent crimes against persons; those who are escape risks; those who absconded from bail; those with detainers, holds, or warrants; those with additional sentences; those with very long sentences remaining; those having made threats against persons; those displaying undue tension, apprehension or emotional upset.

* Not normally granted unless all other means for accomplishing objective have been exhausted, must have a definite purpose.

OHIO

Type:
Began:

Passes for work/education furloughs
Sept. 1972

Statistics:

Not available

Policy:

Not to exceed 12 hrs to return by 11 pm for:

- 1) visits with responsible members of family
- 2) visits with members of community or sponsors
- 3) attend church services on weekends

Emergency leaves for:

- 1) illness in family
- 2) attending funeral

Eligible: Residents in Work or Education furlough program living at a community correctional center (served 1/3 of period before parole eligibility; not have record of more than 2 felonies, only one assaultive)

OKLAHOMA

No furlough program as of 9/12/74 for home visits

Do grant a medical leave on recommendation of Pardons and Parole Board primarily in the case of geriatric care.

An option is allowed for either a terminal illness or funeral visit which is escorted at the expense of the inmate or his family

No plans to implement a home furlough program in future.

OREGON

Type:

Temporary Unescorted leaves

Began:

April 1968 implemented in present form, Public Law in 1967
had expanded program (Emergency leaves 1st authorized 1955,
Pre-employment interviews authorized 1963)

Statistics:

Most Recent 4/68 to 7/31/73

#Furloughs 10,417

#Furloughees

#Escapes @ 156 Rate: 1.5%

Policy:

Not to exceed 30 days for:

- 1) visiting family
- 2) deathbed/funeral visits to relative
- 3) obtaining medical services not available
- 4) contacting prospective employers (job search leaves)
- 5) other rehabilitative reasons

All residents are eligible for consideration upon commitment

Social leaves normally restricted to one every 60 days.

PENNSYLVANIA

Type: Temporary home furlough

Began: 1971

Statistics: Most Recent 12/70 to 4/74
#Furloughs 15,000
#Furloughees 5,000 Rate 3.0 furloughs per inmate
#Escapes 325 Rate 2.2%

Policy: Not to exceed 7 days for:

- 1) home visits
- 2) pre-release preparation for securing employment and residence
- 3) other reasons for furthering rehabilitative programs

Eligible: Must be on Pre-release Status which is only granted upon expiration of 1/2 of minimum sentence or 1/2 of release date (anticipated). In case of indeterminate sentences, must have served not less than 9 consecutive mos. of sentence in State Correctional Institution, no detainers, free of misconduct reports during application process

Lifers are the only ineligible

RHODE ISLAND

No furlough program as of 9/12/74

Bill before legislature but never got out of committee. Plans to implement such a program have been introduced for past 5 years without success in passing in legislature. Home visits is one of the provisions of the proposed program. Will come up again.

SOUTH CAROLINA

Type: Holiday visits, pass, emergency, pre-release - escorted and unescorted

Began: May 1, 1967

Statistics: Most Recent 5/1/67 to 6/19/74 - Holiday 48 hr. visits
#Furloughs
#Furloughees 2000
#Escapes 0 Rate 0%

Policy: Holiday visits. -

- 1) Three 48 hr furloughs allowed annually during Easter, Labor Day and Christmas with a fourth held in emergency reserve - (restricted to inmates in Community programs and selected AA trustees while A and B custody inmates may receive emergency furloughs)
- 2) Pass program - discretionary passes of 8-, 24- 30- hrs duration used in community centers - elig. for 8-hr after 2 wks, while must be assigned 30 days for consideration for longer passes.
- 3) Pre-release - Not exceed 3 dys to secure residence or employment
- 4) Emergency - Deathbed or funeral visits to member of immediate family not to exceed 7 days; medical treatment unavailable at institution - Out of state furloughs are available for emergency or exceptional cases
- 5) Other reasons consistent with public interests - time limitations on individual basis - for special community participation Supervision ---"AA" trusty inmates w/out less than "AA" custody inmates will be escorted

Supervision - "AA" trusty inmates unescorted
- less than "AA" custody status, inmate will be escorted

SOUTH DAKOTA

No furlough program as of 6/10/74

TENNESSEE

Type: Family visits
Began: 5/1/72 implemented; (2/14/72 authorized)

Statistics: Most Recent as of May 1972 through May 1974
#Furloughs 2441
#Furloughees 2237 Rate: 1.09 furlough per furloughee
#Escapes 121 Rate: 5% (refer to raw data, decrease in 1972)

Policy: Not to exceed 3 days:
Decisions made on individual basis to inmates -

- 1) in event of serious illness or death of member of immediate family
- 2) who have 90 days remaining before release or probationary parole, parole, or final discharge
- 3) who is on work-release program

Return late - 5/72 to 2/73 - one to twenty-four hours late: 3 mos GT or HT revoked
25 or more hrs late; 6 mos. GT or HT revoked, 2/73 to... Disciplinary Committee
decides whether denial of future furloughs, segregation, or loss of Good and Honor
Time (not to exceed (3) months)

Returning under the influence of drugs or alcohol 5/72...to...
Placed in disciplinary segregation for up to 15 days and may have up to
30 days of GT. and HT revoked

Escape 5/72 to 2/73 - those who do not return at all and necessitate institutional
pick-up may have loss of G.T. and H.T. of 9 mos. and treated as all escapees
2/73... not heard from after lapse of 3 hours considered escape

TEXAS

No furlough program (home visits, etc.)

Do provide pre-release and work furlough programs

Home leaves granted in emergency situations

UTAH

Type: Furloughs and Weekend Passes

Began: June 27, 1968

Statistics: Most Recent as of Nov. 1, 1973 to Nov. 1, 1974
#Furloughs 454
#Furloughees
#Escapes 1 Rate .2%

Policy: Currently a written policy is unavailable. The Warden of the State Prison may permit a home visit to inmates who the Treatment Team has assessed as deserving of one. The criteria used in deciding who receives furloughs:

- a) good performances
- b) proper custody status
- c) willingness to work toward treatment goals
- d) to some extent tied to release (usually within approx. 120 days of parole date.

Frequency of visits and length of stay increases as time to parole date decreases. Policy subject to change depending on community acceptance and institutional needs.

VERMONT

Type: Furlough - escorted and unescorted; extended furlough
Began: 1967

Statistics: Most Recent as of: FY 74 During first half
#Furloughs 7,642
#Furloughees 339 Rate 22.5 per furloughee
#Escapes 5 Rate 0.06%

Policy: Not to exceed 15 days:

- 1) to visit a critically ill relative or to attend funeral of relative
- 2) to obtain medical services
- 3) to contact prospective employers.
- 4) to secure residence for use on discharge
- 5) rehabilitation reasons

All inmates are eligible, no specific length of residence required
Extended furlough for use in pre-release - live and work on outside or to
specialized treatment facilities or rehab. programs

VIRGINIA

Type: Furloughs, unescorted - reintegration within 1-3 yrs prior to release

Began: approximately 2 years ago - @ June 1972

Statistics: Most Recent: 4 month period 1/74 to 4/74
#Furloughs
#Furloughees 537
#Escapes 5 Rate .9%

Policy: Not to exceed 3 days plus travel time:

- 1) to visit home or family
- 2) to strengthen family and community relationships
(disgression of administration - reasons not made explicit)

Eligible - must have been a "A" custody status minimum of 3 mos., inmates serving numerical terms must be within one year of parole eligibility, inmates serving life must be within 3 years of parole eligibility, must have been under jurisdiction of Division not less than 6 mos.

*Two furloughs the 1st yr., Three furloughs in succeeding yrs. at 4 and 6 mo. intervals, Work-Release inmates allowed 6 furloughs per year with 60^{day} interval.

Violation : conduct - 6 months after penalty imposed or after probation has expired may re-apply misdemeanor; - re-apply after 2 years felony; - re-apply after 5 years

WASHINGTON

Type: Unescorted leaves
Began: 1971

Statistics: Most Recent 1973 Calendar Year
 #Furloughs 2,922
 #Furloughees
 #Escapes 19 Rate .6%

Policy: Not to exceed 30 days period of time, or a total of 60 days in any 12 mo. period, (1st and 2nd furloughs not to exceed 5 days)

- 1) emergency--such as critical illness, death, emotional crisis, or similar on part of members of family (48 hr limit)
- 2) to obtain medical care unavailable at institutions
- 3) to seure employment or training / to secure residence
- 4) to care for necessary business affairs
- 5) to visit family
- 6) for other rehabilitative reasons

Eligibility: in or eligible for minimum security
 serve a minimum amount of time (not sooner than 6 mos after incarceration at institution, resident of honor camp or Work-release unit w/confinement totaling 6 mos, if serving sentence under 12 months and serve minimum of 90 days with furlough not beginning earlier than 6 months prior to release or parole hearing)

Ineligible: (usually) ; those with a record of crimes of violence unless no possibility of violence risk. Normally furloughs only granted final 90 days prior to release or parole hearing to secure employment and finalize parole plans for those with repeated history of violence.

WEST VIRGINIA

No furlough program as of 6/13/74

no plans for one in the future

WISCONSIN

No furlough programs as of 6/10/74 for adult offenders

There does exist a family weekend furlough program for youthful offenders in juvenile institutions which was instituted in 1969.

WYOMING

No furlough program as of 6/10/74.

FEDERAL BUREAU OF PRISONS

Type: Furloughs - unescorted leaves

Began: 1965

Statistics: 3 month analysis (August thru October, 1974)
6,153 furloughs
32 escapes
10 arrests

Escape rate: .5%

Arrest rate: .2%

Overall Failure rate: .7%

Policy: Not to exceed 30 days at a time (av. # days = 5):

- 1) to visit and assist in family emergency - critical illness or death of member of immediate family
- 2) to interview prospective employers (not to exceed one week)
- 3) to participate in special classes of training of 30 days or less where commuting is possible.
- 4) to participate in selected community religious, educational, social, civic, and recreational activities
- 5) to aid in maintaining and strengthening family ties and for other re-integration purposes

Eligible: Full minimum custody; w/in 6 months of firm release date may be considered for 1 furlough a month; those not w/in 6 months of firm release date may be considered for 1 furlough each three months.

Ineligible: Usually those identified w/ large scale organized criminal activity, those convicted of serious crimes against the person, those who would attract undue attention and concern.